#### 1 Indicators to support environmental sustainability of bioenergy systems

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Authors: Allen C. McBride<sup>a</sup>, Virginia H. Dale<sup>a,\*</sup>, Latha M. Baskaran<sup>a</sup>, Mark E. Downing<sup>a</sup>,

Laurence M. Eaton<sup>a</sup>, Rebecca A. Efroymson<sup>a</sup>, Charles T. Garten Jr.<sup>a</sup>, Keith L. Kline<sup>a</sup>, Henriette I.

<sup>5</sup> Jager<sup>a</sup>, Patrick J. Mulholland<sup>a</sup>, Esther S. Parish<sup>a</sup>, Peter E. Schweizer<sup>a</sup>, and John M. Storey<sup>b</sup> 6

<sup>\*</sup> Corresponding author: Phone: 1-865-576-8043, Fax: 1-865-576-3989, dalevh@ornl.gov

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<sup>&</sup>lt;sup>a</sup> Center for Bioenergy Sustainability, Environmental Sciences Division, Oak Ridge National Laboratory, Oak Ridge, TN 37831, USA

<sup>&</sup>lt;sup>b</sup> Fuels, Engines and Emissions Research Center, Oak Ridge National Laboratory, Oak Ridge, TN 37831-6472, USA, storeyjm@ornl.gov

### 9 ABSTRACT

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Indicators are needed to assess environmental sustainability of bioenergy systems. 11 12 Effective indicators will help in the quantification of benefits and costs of bioenergy 13 options and resource uses. We identify 19 measurable indicators for soil quality, water 14 quality and quantity, greenhouse gases, biodiversity, air quality, and productivity, building 15 on existing knowledge and on national and international programs that are seeking ways 16 to assess sustainable bioenergy. Together, this suite of indicators is hypothesized to reflect 17 major environmental effects of diverse feedstocks, management practices, and post-18 production processes. The importance of each indicator is identified. Future research 19 relating to this indicator suite is discussed, including field testing, target establishment, 20 and application to particular bioenergy systems. Coupled with such efforts, we envision 21 that this indicator suite can serve as a basis for the practical evaluation of environmental 22 sustainability in a variety of bioenergy systems.

24 Keywords: bioenergy, biofuel, sustainability, environment, indicator, feedstock

### 26 1. Introduction

28 Indicators to assess the condition of the environment and monitor trends over time are 29 needed to characterize conditions under which resource uses are sustainable. We define 30 environmental indicators as environmental measures (Heink and Kowarik, 2010) that provide 31 information about potential or realized effects of human activities on environmental phenomena 32 of concern. We define environmental sustainability as the capacity of an activity to continue 33 while maintaining options for future generations and considering the environmental systems that 34 support the activity (Bruntland, 1987). Whereas much work has focused on the development of 35 environmental indicators in general, only recently have stakeholders focused attention on 36 developing indicators for sustainable bioenergy systems, and no consensus has yet emerged 37 regarding which indicators should be given the highest priority (Buchholz et al., 2009).

The bioenergy supply chain includes the production or procurement of biomass feedstock, post-production processing and conversion (referred to in this paper as "processing"), and various transportation stages. Beneficial co-products (e.g., distillers grains) and waste byproducts (e.g., biorefinery effluent) may be created in different stages of the supply chain. Feedstocks include annual and perennial plants, residues from agriculture, forestry, and related industries, and other organic wastes. The choice of feedstocks is a strong determinant in characterizing a given bioenergy pathway with implications for the applicable set of

45 sustainability indicators.

46 Bioenergy systems are expected to expand in coming decades for several reasons. First, 47 leaders in many countries view domestic bioenergy systems as more secure and sustainable than 48 imported fossil fuels. Second, economic growth is expected to increase energy demand overall. 49 Third, bioenergy systems are perceived to support rural development and employment. Fourth, 50 technological advances continue to increase the affordability and sustainability of bioenergy. Furthermore, government policies in the United States (U.S.) and Europe call for an expansion of 51 52 liquid fuels generation and combustion from cellulosic bioenergy feedstock sources, although 53 those feedstocks are not currently in heavy use. The Energy Independence and Security Act of 54 2007 (EISA) mandates that at least 16 billion gallons (~60.6 billion liters) of cellulosic biofuel be

55 produced annually in the U.S. by 2022 (EISA, 2007). Member states of the European Union aim

56 for biofuel to comprise 10% of their transportation fuel use by 2020, with incentives to

encourage cellulosic and other second-generation biofuels (European Parliament and Council,2009).

59 As societies increase use of bioenergy, stakeholders are questioning the environmental 60 benefits of bioenergy compared to other energy options. Currently there is disagreement 61 regarding whether bioenergy systems contribute to or ameliorate such environmental problems as 62 depletion of nutrients in soil, erosion, runoff of nutrients and toxins, consumptive water use, 63 greenhouse gas buildup, biodiversity loss, air pollution, and productivity loss (Jordan et al., 64 2007; Keeney, 2008; Williams et al., 2009). Differences of opinion often relate to past land use, 65 crop choice, management practices, processing, and prevailing environmental conditions where the feedstock is grown (Jordan et al., 2007; Robertson et al., 2008; Scharlemann and Laurance, 66 2008; Kline et al., 2009). In the U.S., much of the debate has focused on the historic effects of 67 68 conventional crop systems in the Midwest, the source of corn (Zea mays) for the majority of 69 current U.S. ethanol production. However, cellulosic bioenergy is often perceived as holding 70 greater opportunity for future sustainability than corn-based ethanol (Robertson et al., 2008; 71 Kline et al., 2009). Because this debate coincides with an expected increase in bioenergy use and 72 because of regulations that require bioenergy to be produced in an environmentally responsible 73 manner, there is a need to characterize conditions under which bioenergy systems can be 74 implemented sustainably (Hecht et al., 2009). This paper presents a set of indicators that can be 75 used to characterize the environmental side of this equation.

76 The set of environmental indicators selected for assessing the sustainability of different 77 types of bioenergy systems should apply to both large regions and local sites and should be 78 useful to diverse stakeholders. For example, policymakers may focus on sustainability of the 79 entire supply chain, agronomists may recommend sustainable bioenergy feedstock crops and 80 management practices for different locations, and operation managers may seek to improve their 81 feedstock production and processing systems. Indicators may also help in the implementation of 82 certification programs (several are already in development) that can be applied throughout the 83 supply chain or to its components (van Dam et al., 2008).

84 Although much work is still needed to identify, test, and implement a small set of 85 environmental indicators that is useful to the diverse stakeholders involved in bioenergy systems, 86 progress has been made. Sustainability attributes of agricultural practices in general have been discussed and defined by the Millennium Ecosystem Assessment (MEA, 2005), the National 87 88 Sustainable Agriculture Information Service (Sullivan, 2003; Earles and Williams, 2005), and 89 Dale and Polasky (2007). In addition, several national and international efforts are underway to 90 select sustainability indicators for bioenergy, including the Roundtable on Sustainable Biofuels 91 (RSB, 2010), U.S. Biomass Research and Development Board, Global Bioenergy Partnership 92 (GBEP, 2010), and Council on Sustainable Biomass Production (CSBP, 2010). The preliminary 93 suites of indicators arising from these efforts are diverse, and the differences among them are 94 important, but here we note two broad characteristics. First, these suites tend to include 95 numerous, broadly-defined indicators. Second, many of the indicators in these suites tend to 96 focus on assessments of management practices and their predicted environmental effects rather 97 than on measurements that relate to realized environmental effects. These approaches have 98 advantages. Large numbers of broad indicators can in principle capture a wide range of 99 environmental effects. Also, assessing management practices may often be less expensive than making empirical measurements; indeed, simple measurements of some effects, such as 100

101 tropospheric ozone formation, may not be feasible with respect to particular bioenergy systems.

- 102 On the other hand, measuring large numbers of indicators can be prohibitively expensive (NRC,
- 103 2008a). Furthermore, current understanding of the effects of bioenergy management practices on
- 104 the environment is limited, especially for systems not yet in wide use, such as cellulosic
- 105 bioenergy. Therefore a need remains for a small set of concrete indicators that focus on realized

106 environmental effects of bioenergy systems.

107 This paper identifies a suite of 19 indicators selected to collectively characterize 108 important effects that many bioenergy systems have or are likely to have on environmental

109 sustainability. The suite is organized according to six categories: soil quality, water quality and

- 110 quantity, greenhouse gases, biodiversity, air quality, and productivity. These categories were 111 selected to reflect the major areas of environmental concern surrounding bioenergy systems.
- 112 They are also similar to categories used by national and international efforts working to establish
- 113 suites of sustainability indicators for bioenergy. For each category, we discuss the relationship of
- 114 proposed indicators to ecosystem properties and address measurement considerations. After
- 115 presenting indicators in each category, we discuss future research directions, applications of
- 116 these indicators to specific bioenergy systems, and interpretation of these indicators. This paper
- provides a basis for other researchers and investigators to move forward to evaluate and 117
- implement environmental indicators for bioenergy systems. 118 119

#### 120 2. Approach

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122 Where feasible, indicators were selected to empirically measure environmental effects 123 rather than to infer such effects through assessment of management practices. In some cases, 124 however, models based on management practices are the only feasible way to estimate the 125 environmental effects of bioenergy systems (e.g., greenhouse gas fluxes or secondary particulate formation, discussed below in Sections 3.3 and 3.5, respectively). 126

127 Our selection of indicators was based on research in the disciplines related to each 128 category of indicators, on other efforts to select sets of indicators, and on previous work describing criteria for selecting useful indicators [e.g., Dale and Beyeler (2001), Table 1]. The 129 130 diversity of indicators needed to broadly assess environmental sustainability may not allow for a 131 uniform, well-defined indicator selection process (NRC, 2008a); therefore, expert judgment is an 132 important part of the selection process. Collectively, the proposed suite of indicators forms a 133 hypothesis of how environmental effects of bioenergy systems may be assessed, and that

Insert Table 1 about here

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134 hypothesis needs to be tested in diverse bioenergy systems. \_\_\_\_\_

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139 3. Categories of indicators

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141 3.1. Indicators of soil quality 142

143 Among the environmental systems for which indicators have been chosen, soils are 144 especially important because soil quality affects the broader ecosystem, the immediate

145 productivity of bioenergy crops, and the maintenance of productive capacity for future

146 generations. Our selection of soil indicators was influenced by prior research on soil indicators in

147 general (Doran and Parkin, 1996; Garten et al., 2003; Karlen et al., 2003; Pattison et al., 2008; 148 Adair et al., 2009) as well as on agronomy research focused on bioenergy crops in particular 149 (Mann and Tolbert, 2000; Tolbert et al., 2002; Moscatelli et al., 2005; Garten et al., 2010). 150 Four indicators of soil quality are recommended: total organic carbon, total nitrogen, 151 extractable phosphorus, and bulk density (Table 2). These indicators were selected based on their ability to reveal changes in soil properties as a function of bioenergy crop management, 152 153 including carbon balance, nutrient availability and mineralization, cation exchange capacity 154 (CEC), humification, microbial community dynamics, erosion, leaching potential, soil porosity, 155 and soil water holding capacity. 156 157 Insert Table 2 about here 158 \_\_\_\_\_ 159 Total organic carbon (TOC) is often seen as the most important indicator of soil quality 160 (Reeves, 1997). TOC integrates a wide range of important soil properties and functions and also is a direct cause of several positive soil responses. First, it serves as the primary source of energy 161 162 for soil microbial communities, which, in turn, promote crop growth by supporting nitrogen mineralization (NRCS, 2009). Second, high TOC suggests high humus levels, which promote 163 164 water holding capacity, infiltration, and CEC. Third, compounds in soil organic matter, which 165 correlates with TOC, help bind soil aggregates in non-calcareous soils, contributing to porosity 166 and further enhancing water holding capacity and infiltration (NRCS, 2009). 167 In addition to the role of TOC as an indicator in assessing soil quality, accurate 168 measurements of soil carbon are also important in estimating carbon dioxide flux associated with 169 bioenergy systems, as discussed in Section 3.3. Soil carbon changes are likely to occur because 170 of land-use changes associated with the initial implementation of bioenergy systems, as well as 171 during the ongoing operation of those systems. Total nitrogen (N) and extractable phosphorus (P) measure the two most important soil 172 173 nutrients in typical productive land management systems. Most N in soil is bound in organic compounds and is not available to plants. However, total N is considered a valid indicator 174 175 because N mineralization is driven by the availability of organic N in the soil, so that plant-176 available N (ammonium and nitrate) is closely related to total N (Vlassak, 1970). Excessive soil 177 N and P can result in nutrient runoff and leaching, leading to downstream eutrophication. In 178 addition, excess soil nitrate may increase N volatilization as the potent greenhouse gas nitrous 179 oxide (Dalal et al., 2003; Snyder et al., 2009). Conversely, depletion of soil N and P threatens the 180 future productivity of soil. 181 Finally, bulk density is recommended as a physical indicator of soil quality. Bulk density can rapidly be affected by human agronomic practices (Unger and Kaspar, 1994). Bulk density is 182 183 especially of concern in forestry, because tree harvesting activities can cause soil compaction 184 (Hatchell et al., 1970). Increases in bulk density are usually considered harmful (Unger and 185 Kaspar, 1994), but in some crops, such as switchgrass (*Panicum virgatum*), it is desirable to have 186 light surface soil compaction before sowing in order to improve seed-soil contact (Monti et al., 187 2001). 188 Techniques for measuring TOC and bulk density can be found in Doran and Jones (1996). 189 Techniques for measuring total N can be found in Bremner and Mulvaney (1982). Mehlich 190 (1984) and Olsen et al. (1954) describe techniques for measuring extractable P in acidic and 191 calcareous soils, respectively. The appropriate depth of measurement for soil indicators depends 192 on depth of soil layers and cultivation practices on a given site and should remain constant over

- 193 time.
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#### 195 *3.2. Indicators of water quality and quantity*

197 The properties of water in streams draining bioenergy croplands or forest stands influence 198 the ecosystems within and downstream from those streams. Indicators based on water properties 199 can be used to assess whether the agricultural aspects of bioenergy production allow for the 200 maintenance of soil quality, aquatic ecosystems, and clean and plentiful water for human use. 201 Water indicators are affected by some of the same pressures that influence soil indicators (e.g., 202 fertilizer application and vegetative cover). In contrast with soil indicators, water indicators can 203 change more rapidly and integrate changes over an entire watershed, thereby allowing for finer 204 temporal resolution and broader spatial integration of relevant effects. In this sense water quality 205 and quantity reflect the diversity of environmental conditions and land practices that occur 206 upstream and upslope as well as in the past. For example, runoff attributes are influenced by current and past land cover, chemical applications, and soil conditions. 207

208 Seven indicators of water quality and quantity are recommended: stream concentrations 209 of nitrate, total phosphorus, suspended sediment, and herbicides; peak storm flow; minimum 210 base flow; and consumptive water use (Table 2). These indicators were selected based on their 211 ability to reveal changes in several environmental properties that might occur as a result of 212 bioenergy crop management: water availability, water potability, aquatic biodiversity, 213 eutrophication, dissolved oxygen, soil erosion, sediment loading, soil leaching potential, soil 214 porosity, and soil water holding capacity. In selecting these indicators, we assume that in most 215 cases, water from feedstock production sites will drain into streams (some of which may be only 216 ephemeral) before reaching lakes, estuaries, or other lentic waters.

217 Concentrations of nitrate and total phosphorus (P) in streams are indicators of potential 218 eutrophication. Whereas aquatic systems respond to nitrogen (N) in other forms, nitrate is usually 219 the most abundant form, relatively inexpensive to measure, highly mobile, and expected to be 220 sensitive to the management of bioenergy feedstock systems. Furthermore, nitrate in drinking 221 water is also associated with health risks such as methemoglobinemia (Ward et al., 2005). In 222 streams, total P includes dissolved phosphate, organic phosphorus, and phosphate sorbed to 223 suspended sediment. Measurement of total P in streams is especially important during storm 224 events, because P export during storm events tends to dominate watershed P export and is 225 sensitive to crop management practices (Sharpley et al., 2008).

Recent meta-analyses suggest that lotic, lentic and coastal marine ecosystems are
generally responsive to both N and P (Francoeur, 2001; Elser et al., 2007). Environmental effects
of eutrophication were reviewed by Smith et al. (1999) and are characterized by increased
biomass of algae, periphyton, and/or phytoplankton, decreased dissolved oxygen, and death of
fish and other animals. In the U.S., the contributions of N and P export to hypoxia in the Gulf of
Mexico are of particular concern (Alexander et al., 2008; Dale et al., 2010a).

Concentration of herbicides in streams measures exposure of aquatic life to these
chemicals and their potentially toxic effects. Most pesticide use in the U.S. consists of
herbicides. In 2000 and 2001 combined, 62% of conventional pesticides used (by mass of active
ingredient) consisted of herbicides (Kellogg et al., 2000; Kiely et al., 2004). Schäfer et al. (2007)
found that various pesticides, including herbicides, were detrimental to stream macroinvertebrate
community structure and ecosystem function when they occur at concentrations lower than those
previously known to have such effects. Measuring herbicide concentrations is expensive, and

therefore we recommend that only herbicides known to be used or of concern in a given areashould be measured.

241 Suspended sediment concentration is an indicator of stream habitat quality. Siltation 242 diminishes interstitial space in stream substrata, impairs fish spawning grounds, and reduces the 243 ability of sessile benthic organisms to attach to streambeds. Increased turbidity reduces the ability of benthic plants and attached algae to photosynthesize. Reduced benthic productivity and 244 biodiversity can reduce available food for grazing organisms. Suspended sediment also clogs the 245 246 gills of fish and hinders nutrient uptake by filter feeders. These and other effects of sediment load 247 in lotic environments were reviewed by Wood and Armitage (1997). In addition to its adverse 248 effects on aquatic habitat, suspended sediment also serves as an indicator of soil erosion, which 249 can be used to assess the sustainability of bioenergy systems (Smeets and Faaij, 2010).

250 In addition to concentrations of nitrate, total P, herbicides, and sediments, export levels 251 per unit watershed area of these substances are also important. Whereas concentrations are 252 indicators of the effects these substances may have on the streams in which they are measured, export levels are related to the effects of these substances on downstream bodies of water (e.g., 253 254 hypoxia in the Gulf of Mexico or propagation of sediment downstream during flushing events). 255 Area-specific export levels can be calculated by multiplying stream concentrations of each 256 substance by flow measurements and dividing by total watershed area. Because estimating 257 watershed area is straightforward and flow measurements are recommended as indicators in the 258 following paragraph, we do not treat these area-specific export levels as separate indicators.

Two flow properties, peak storm flow and base flow, are indicators of environmental effects of changes in soil and crop hydrologic processes. Base flow is related both to availability and quality of aquatic habitat and to the availability of water for human use. These two issues are considered separately. Interpreting flow measurements requires also measuring rainfall on similar timescales in order to separate the effects of rainfall from those resulting from changes in soil and crop hydrologic properties.

Increased peak flow during storm events can be caused by decreased infiltration and water holding capacity in soil. High peak flows during storms can increase erosion (de Lima et al., 2003) and sediment loading (Lawler et al., 2006). In addition, high peak flows can reduce benthic organism biomass and habitat as a result of streambed scouring and can contribute to potential flood damage downstream.

As an indicator of water quality, base flow should be considered at its minimum, often occurring in summer or early fall, because lotic habitat quality can be limited by minimum base flow (Bunn and Arthington, 2002). During periods of low base flow, dissolved oxygen levels in streams are usually at their lowest due to lower rates of oxygen diffusion into water from the atmosphere and greater depletion of available oxygen supplies in water from respiration by aquatic organisms. Very low dissolved oxygen levels can lead to stress or death of some aquatic organisms, particularly fish.

277 In addition to its utility as an indicator of lotic habitat quality, base flow also serves as 278 one of two measures of consumptive water use, the seventh recommended water-related 279 indicator. Consumptive water use in bioenergy systems, mostly during feedstock production and 280 in biorefineries, may affect the amount of water available for other human uses (Berndes, 2002; 281 de Fraiture et al., 2008; Stone et al., 2010). Changes in base flow can reflect consumptive water 282 use in feedstock production. For this purpose, base flow should be considered throughout the 283 growing season. It should also be measured sufficiently downstream to capture both irrigation 284 return flow (Huffaker, 2010) as well as the surface discharge of groundwater sources drawn upon 285 by deep-rooted crops.

286 Water withdrawn from public sources is recommended as an indicator reflecting 287 consumptive water use in biorefineries (NRC, 2008b). Most consumptive water use in 288 biorefineries consists of evaporation from cooling towers and dryers/evaporators during 289 distillation (NRC, 2008b; Wu et al., 2009). Total water withdrawal is typically metered and 290 easily reported by biorefinery managers. Not all water withdrawn represents consumptive use; 291 however, the extent to which water withdrawal overestimates consumptive use is decreasing as 292 water recycling in biorefineries increases (NRC, 2008b). Consumptive water use in biorefineries 293 can be locally intense (NRC, 2008b).

Standard methods for measuring nitrate, total P, suspended sediment, and several
common herbicides can be found in Eaton et al. (2005). Techniques for measuring stream flow
can be found in Buchanan and Somers (1969) and in Hudson (1993).

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3.3. Indicator of greenhouse gas flux

300 Estimated net carbon equivalent ( $C_{eq}$ ) flux to the atmosphere is recommended to measure the effect of bioenergy systems on atmospheric concentration of greenhouse gases that contribute 301 302 to climate change (IPCC, 2007) (Table 2). The direct and indirect environmental effects of 303 elevated atmospheric Ceq concentrations differ regionally, but, because the atmosphere is well-304 mixed, those effects do not depend on the locations of Ceq release or sequestration. Therefore, Ceq 305 release and sequestration throughout the bioenergy supply chain can be summed, and the 306 marginal environmental effects of those fluxes can be estimated using standard global climate 307 models. Hansen et al. (2006) and McMichael et al. (2006) discuss the expected effects of 308 increasing greenhouse gas concentrations on climate, environment, and human health, such as 309 increases in temperature, sea level, extreme weather events, species loss, and disease.

310 To estimate net C<sub>eq</sub> flux associated with bioenergy, we recommend that nitrous oxide 311 (N<sub>2</sub>O) flux and carbon dioxide (CO<sub>2</sub>) flux be considered. N<sub>2</sub>O is emitted directly from soil during 312 both nitrification and denitrification (Bouwman et al., 2010), as well as indirectly when 313 volatilized nitric oxide and nitrogen dioxide ( $NO_x$ ) and ammonia ( $NH_3$ ) are deposited offsite and 314 converted to  $N_2O$  or when leached nitrate is denitrified in waterways (Adler et al., 2007). In 315 agricultural systems, N<sub>2</sub>O emissions are strongly dependent on the amount of N fertilizer applied 316 to the soil (Crutzen et al., 2008). In addition to application-related emissions, N<sub>2</sub>O is also 317 released, typically in smaller amounts, during the production of nitrate fertilizers, specifically 318 during the intermediate step of nitric acid production (Snyder et al., 2009).

319 The bioenergy supply chain also contains several sources and sinks for CO<sub>2</sub> that must be 320 considered in estimating net greenhouse gas flux. Where feedstocks are produced, these sources 321 and sinks include changes in carbon stocks in biomass and soil, dissolution of agricultural lime, 322 and fossil fuel used in sowing, tilling, harvest, and application of soil inputs. Offsite sources 323 upstream from feedstock production include fossil fuel used in the manufacture and transport of 324 agricultural inputs such as fertilizer, pesticide, seed, and agricultural lime. Offsite sources 325 downstream from feedstock production include fossil fuel used in processing (such as at 326 biorefineries) and in the transportation of feedstock and fuel. In addition, electricity must be 327 generated off-site for use in all stages of the supply chain. This list of sources and sinks is an 328 extension of that used by West et al. (2010) for agriculture. The exclusion from this list of carbon 329 fixed in photosynthesis or released through the oxidation of biomass is consistent with the 330 assumption of other researchers (e.g., West et al., 2010) that any difference between these two

331 quantities is represented by changes in soil or standing biomass carbon stocks.

332 Estimated values for these various sources and sinks of N<sub>2</sub>O and CO<sub>2</sub> can be collected 333 and summed using the life cycle assessment (LCA) approach. Standard and useful tools for LCA 334 are multidimensional spreadsheet models such as the GREET (Greenhouse gases, Regulated 335 Emissions, and Energy use in Transportation) and GHGenius software models, which are 336 designed to address full fuel cycle (or well-to-wheels) effects (Wang, 2002; Stanciulescu and 337 Fleming, 2006). These spreadsheet models have advantages in that they are user-friendly, 338 publicly available, straightforward, and relatively transparent. By default, such spreadsheet 339 models often have built-in statistical submodels that can be retained or overridden with measured 340 values or with the results of more sophisticated, external submodels. This flexibility allows users 341 simultaneously to take advantage of information relevant to a given problem and to make use of 342 standard estimates where problem-specific information is not available.

343 Some default values in spreadsheet models are best replaced with empirical 344 measurements where available. For example, soil carbon measurements are recommended as an 345 environmental indicator of sustainability in part because they relate not only to several aspects of 346 soil quality but also to greenhouse gas flux. Assuming soil carbon measurements are made, the 347 accuracy of site-specific LCAs can be improved by substituting those measurements for 348 statistically modeled estimates in spreadsheet models.

349 Default emission factors in spreadsheet models for N<sub>2</sub>O released from soil can be 350 replaced with empirical measurements or with more sophisticated models when appropriate data 351 are available. Default factors may be based on straightforward statistical models that estimate 352 N<sub>2</sub>O emissions from N fertilizer application rate alone (Wang et al., 2008). Such approaches are 353 appropriate for global emissions but fail to capture important site- and management-specific 354 variations in the relationship between applied N and N<sub>2</sub>O flux (Del Grosso et al., 2010). Ideally, 355 local N<sub>2</sub>O emissions are measured empirically, but the two common methods for measuring N<sub>2</sub>O 356 emissions face practical challenges: eddy covariance towers (e.g., Eugster et al., 2007) are 357 expensive to establish and maintain, and chamber measurements are also expensive when enough chambers are used to detect the effects of "hotspots," small areas with high N<sub>2</sub>O 358 359 emissions compared to surrounding soil (Neftel et al., 2007; Hellebrand et al., 2008). Because of 360 these challenges, models are often used to estimate soil N<sub>2</sub>O flux from agronomic systems, 361 including bioenergy production (Adler et al., 2007; Bouwman et al., 2010). The simulation 362 model DAYCENT (Parton et al., 1998) has been used to estimate soil N<sub>2</sub>O flux from various 363 bioenergy crops, using as inputs daily weather simulations, soil texture and hydraulic properties, 364 crop growth dynamics, N application rate, harvest schedule, and tillage (Adler et al., 2007). 365 However, modeling of  $N_2O$  emissions faces "tremendous challenges" because the potentially 366 confounding influences and interactions of several factors (such as the pore space characteristics, 367 bulk density, temperature, pH, and carbon content of soil) are not well understood (Farquharson 368 and Baldock, 2008). As data become more widely available, measurements should be used to 369 validate modeled estimates of N<sub>2</sub>O flux (e.g., Del Grosso et al., 2010).

In addition to  $CO_2$  and  $N_2O$ , methane (CH<sub>4</sub>) can be important in calculating  $C_{eq}$ emissions. In bioenergy systems, CH<sub>4</sub> is emitted primarily when solid biomass is burned on small scales, such as for domestic cooking and heating, or when open biomass burning is a part of feedstock production. In these cases CH<sub>4</sub> may be a small but significant contributor to  $C_{eq}$ flux, contributing 14% or less of total combustion-related  $C_{eq}$  emissions (Yevich and Logan, 2003; Ito and Penner, 2004; Macedo et al., 2008). Changes in land management may alter the

balance of methanogenesis and methanotrophy in soil, but such changes typically do not affect

377 the  $C_{eq}$  balance of bioenergy systems as much as do changes in  $CO_2$  and  $N_2O$  fluxes (Ussiri et al.,

378 2009; Cherubini, 2010; Shurpali et al., 2010).

Estimates of net Ceq flux from bioenergy systems based on LCAs differ, even for similar 379 380 systems. Reviews of greenhouse gas LCAs for bioenergy have sought to identify sources of 381 those differences (Liska and Cassman, 2008; Cherubini et al., 2009; Davis et al., 2009; 382 Gnansounou et al., 2009). Differences in system boundaries were important (e.g., inclusion of 383 co-products and use of economic models to attempt prediction of indirect land-use changes). 384 Most reviews also cited differences in the treatment of reference conditions (i.e., displaced fossil 385 fuel systems). Such methodological challenges compound challenges in accurately estimating 386 components of Ceq flux, such as soil carbon and N<sub>2</sub>O emission from soils. Despite these 387 difficulties, the openness and flexibility of greenhouse gas LCAs makes them an appropriate tool 388 for different stakeholders to evaluate and compare the C<sub>eq</sub> flux of different bioenergy systems.

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390 3.4. Indicators of biodiversity

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392 Measures of biodiversity are valuable indicators of sustainability in agroecosystems 393 (Biala et al., 2005). Biodiversity can relate to any type of organism, including plants, animals, 394 fungi, and microbes. Biodiversity indicators are useful in comparing different agricultural 395 systems because, in addition to being valued for its own sake, biodiversity is affected by other 396 environmental changes such as erosion, nutrient loss, and land-use change. Bioenergy systems 397 are likely to affect biodiversity in several ways. For example, feedstock cultivation in extensive 398 monocultures or pollution from biorefineries may cause loss of species, changes in abundance of 399 species, and habitat degradation or loss. By contrast, appropriately managed perennial bioenergy 400 cropping systems can improve habitat for some species, such as grassland birds (Murray et al., 401 2003). For the purpose of selecting biodiversity indicators, we focus on the direct effects on 402 biodiversity of land-use changes involved in the production or procurement of feedstocks 403 because those effects are likely to be measureable in the short term and can be spatially 404 extensive.

The presence and habitat area of taxa of special concern are recommended as indicators to measure the effects of bioenergy systems on biodiversity (Table 2). The actual taxa that are of special concern vary in identity and number by site and region. Examples include rare native species, biodiversity-related keystone species, and taxa that are part of bioindicators. These three examples are defined and discussed below. Other taxa of special concern include species of commercial value, cultural importance, or recreational value.

411 Native species that are locally or globally rare (whether naturally or through human 412 activity) or that could become rare due to bioenergy system implementation are examples of taxa 413 of special concern. Rare or potentially rare species may be at greater risk of extinction (local or 414 global) than common species; therefore, monitoring their presence may lead to a relatively larger probability of capturing a decrease in biodiversity due to their extirpation. In an effort that 415 416 focused on rare species at risk [using the definition of Master (1991)], Lawler et al. (2003) found that habitat of at-risk species correlated well with the habitat of other species in the Middle 417 418 Atlantic region of the U.S., thus serving as an indicator of biodiversity beyond the at-risk species 419 themselves. 420 Biodiversity-related keystone species are another example of taxa of special concern.

420 Biodiversity-related keystone species are another example of taxa of special concern. 421 Power et al. (1996) defined a keystone species as "one whose impact on its community or

422 ecosystem is large, and disproportionately large relative to its abundance." Power et al. (1996)

423 explained that "impact" can be defined with respect to various ecosystem traits. Here we are

424 interested in species with disproportionate effects on biodiversity, such as the gopher tortoise

425 (Gopherus polyphemus) in the southeastern U.S., whose burrows provide habitat for a large

426 number of other species (McCoy and Mushinsky, 2007) or other ecosystem engineers such as

427 prairie dogs (*Cynomys* spp.) in arid grasslands (Bangert and Slobodchikoff, 2006; Shipley and
428 Reading, 2006). The impact of the loss of such a species from an ecosystem can be amplified by

428 Reading, 2006). The impact of the loss of such a429 the resultant loss of other species.

430 Other taxa of special concern are those that comprise what are commonly termed "bioindicators," which are taxa frequently used to monitor the condition of an environment or 431 432 ecosystem. Bioindicators often consist of aquatic taxa and are used to assess the impacts of 433 anthropogenic stresses on water quality. The presence of some taxa in aquatic systems 434 downstream from bioenergy feedstock production may indicate positive effects of bioenergy 435 systems (e.g., if bioenergy land management results in less chemical or sediment loading than 436 prior land use). The presence of other taxa may indicate negative effects of bioenergy (e.g., if 437 crops require more fertilizers, herbicides or pesticides than prior land use).

In addition to aquatic organisms, other generalizations can be made about types of taxa
likely to be affected by bioenergy systems, even though the selection of particular indicator taxa
is inherently site- or region-specific. Organisms likely to be affected include aquatic animals,
arthropods (Gardiner et al., 2010) as well as birds, small mammals, and ground flora (Semere
and Slater, 2007).

443 For many species of special concern, it is more feasible to measure the extent of suitable 444 habitat than to measure the presence or abundance of a taxon directly. For example, Turlure et al. 445 (2010) demonstrated the validity of using habitat area as a proxy for population size for two 446 vulnerable peat bog butterflies. By showing that habitat area worked best as a proxy when 447 defined according to functional resources rather than host plants, their study emphasized the 448 importance of carefully defining suitable habitat. Because species of special concern in different 449 systems differ widely in habit, methods for measuring presence and habitat area of those taxa 450 also differ.

451

452 3.5. Indicators of air quality453

454 Most air pollutants resulting from bioenergy use derive directly or indirectly from 455 combustion in feedstock production and processing as well as in final use (e.g., powering 456 vehicles by burning liquid biofuels). Carbon monoxide, tropospheric ozone, and two fractions of 457 suspended particulate matter ( $PM_{10}$  and  $PM_{2.5}$ ) are recommended as indicators to measure the 458 effects of bioenergy on air quality (Table 2).

459 Almost all carbon monoxide (CO) emissions related to bioenergy derive from 460 combustion. Combustion throughout the bioenergy supply chain includes combustion of biofuels 461 for vehicles, heat, and electricity, as well as the combustion of fossil fuels used in the production 462 of bioenergy. However, CO emissions from cars and other transportation sources have been 463 virtually eliminated with the advent of the catalytic converter in the 1970s and replacement of the legacy fleet. CO is a minor contributor to climate change, but it is of environmental concern 464 primarily for two reasons. First, it has severe effects on human health in high concentrations and 465 may also be harmful at low, chronic concentrations (Townsend and Maynard, 2002; Chen et al., 466 467 2007). Second, it is a precursor to ozone production, as discussed below. The emission of CO in biofuel combustion varies widely based on fuel type and combustion method. In some cases, an 468

469 increase in the overall efficiency of a combustion process can have a counterintuitive inverse

470 relationship with CO emissions (Venkataraman and Rao, 2001). Because present-day liquid

biofuels are oxygen-containing compounds, burning biofuel either as an additive to petroleum

products or as a primary fuel can result in lower CO emissions than burning pure gasoline orpetroleum diesel fuel.

474 Tropospheric ozone is an important pollutant and is also associated with smog and haze. 475 Ozone can aggravate or damage the respiratory system and can also damage vegetation, 476 potentially reducing crop yields and biodiversity. Tropospheric ozone is formed by the reaction 477 of nitric oxide and nitrogen dioxide (NO<sub>x</sub>) with non-methane organic gases (NMOGs) (Atkinson, 478 2000) or with CO (NRC, 1977). These compounds are emitted in varying amounts from all 479 combustion processes involved in the production and use of bioenergy. NO<sub>x</sub> is particularly 480 associated with distillation processes for ethanol production. The reaction of these ozone 481 precursors may occur far from emission sources; therefore, NO<sub>x</sub> associated with bioenergy may 482 react with NMOGs or CO from unrelated sources or vice versa. Ambient air quality standards for 483 ozone in the U.S. (EPA, 2010) have been growing stricter, and many regions, mostly urban, have 484 entered or will enter non-attainment status for ozone. Thus, any effect of bioenergy production or 485 use on ambient ozone levels will be closely monitored by regulators.

486 PM<sub>2.5</sub> measures mass per unit volume of all airborne particles less than 2.5µm in 487 diameter, also known as the fine particle fraction. Fine particles can be emitted directly from 488 point sources; such particles (soot, for example) are called "primary" (Seinfeld and Pankow, 489 2003). Fine particles such as ammonium nitrate, ammonium sulfate, and secondary organic 490 aerosols (SOA) are formed in the atmosphere from gaseous emissions and are known as 491 "secondary" (Seinfeld and Pankow, 2003). Bioenergy systems can contribute to fine particulate 492 pollution through solid biomass combustion or through the emission of various secondary 493 particulate precursors through biofuel combustion (i.e., NMOGs leading to SOA), through 494 burning of fossil fuels during feedstock production or processing [i.e., oxides of sulfur (SO<sub>x</sub>), 495 NO<sub>x</sub>], or from soil biochemical processes during feedstock production (i.e., ammonia). Fine 496 particles are associated with increased mortality due to lung cancer, cardiopulmonary disease, 497 and other factors (Pope et al., 2002). This association with increased mortality is especially 498 strong for fine particles associated with combustion (Laden et al., 2000). Because the diameters 499 of fine particles in the atmosphere are close to the wavelengths of visible light, fine particles also 500 scatter light effectively and typically reduce visibility more than larger particles (Malm, 1999).

501 PM<sub>10</sub> measures mass per unit volume of all airborne particles less than 10µm in diameter 502 and thus includes those particles measured by PM<sub>2.5</sub>. In addition to fine particles, PM<sub>10</sub> includes 503 coarse particles, those between 2.5µm and 10µm in diameter. Agricultural systems can affect this 504 coarse fraction through tilling and solid biomass combustion (Aneja et al., 2009). As with the 505 fine fraction, the coarse fraction can affect human respiratory health, though health effects may 506 be restricted to the short term (Brunekreef and Forsberg, 2005). Coarse particles also impair 507 visibility, though also to a lesser extent than fine particles (Malm, 1999). The lesser 508 environmental concerns relating to coarse particles, as well as the confounding inclusion of both 509 fine and coarse particles in PM<sub>10</sub>, are drawbacks to using PM<sub>10</sub> as an indicator of environmental 510 aspects of bioenergy sustainability. Nonetheless, we recommend its use for two reasons. First, the coarse fraction may have greater influence on health and visibility issues where it dominates the 511 512 fine fraction in abundance, such as on feedstock production sites and where solid biomass is burned. Second, because of historical Environmental Protection Agency (EPA) regulations in the 513 514 U.S., more infrastructure exists to measure  $PM_{10}$  than to measure  $PM_{2.5}$ ; therefore, even where

515 the fine fraction is of primary concern,  $PM_{10}$  may serve as a rough but affordable proxy measure 516 of the fine fraction.

517 Methods for measuring CO, tropospheric ozone, PM<sub>2.5</sub>, and PM<sub>10</sub> vary by location. 518 Extensive ambient air monitoring networks have been installed in many regions of the U.S. 519 (AIRNow, 2010) as well as in Europe. The U.S. EPA requires large emitters such as biorefineries 520 to report emissions of some pollutants. Feedstock producers can report equipment usage, which 521 can be combined with data sources such as the EPA's Mobile Source Observation Database 522 (MSOD) to calculate emissions of CO and primary PM<sub>2.5</sub>. Because tropospheric ozone and much 523 PM<sub>2.5</sub> are created at a regional scale from locally emitted precursor pollutants, models such as 524 Community Multiscale Air Quality (CMAQ) (Appel et al., 2007; Appel et al., 2008) must be 525 employed to connect regional PM<sub>2.5</sub> and tropospheric ozone measurements to bioenergy-related 526 precursor emissions. Emissions from liquid biofuel combustion in mobile sources can be 527 estimated from country-scale estimates of consumption by fuel type combined with estimates of 528 emissions from those fuels (Niven, 2005; Anderson, 2009; Gaffney and Marley, 2009). 529 Emissions estimates by fuel type should also be country-specific, as emissions vary with 530 atmospheric conditions and policy-influenced design factors. For example, in some countries 531 ethanol is consumed as an 85% blend with gasoline in specially-equipped vehicles, whereas in 532 other countries ethanol may be blended at lower levels with gasoline and consumed in all 533 vehicles.

- 534
- 535 3.6. Indicator of productivity
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537

One indicator, aboveground net primary productivity (ANPP), is recommended to assess 538 the ecosystem productivity of bioenergy-associated land use (Table 2). The selection of this 539 indicator is motivated by the importance of net primary productivity (NPP), which is defined as 540 the net flux of carbon from the atmosphere into green plants per unit time and measures the rate 541 of production of useful net energy by all plants in an ecosystem. NPP is a measure of the 542 condition of both the land (e.g., soil fertility, topography, vegetation type, and prevailing weather 543 conditions) and several ecological processes (including photosynthesis and autotrophic 544 respiration as affected by local hydrology and temperature). Cramer et al. (1999) noted that "a 545 better grasp upon the controls and distribution of ... NPP ... is pivotal for sustainable human use 546 of the biosphere."

547 NPP manifests physically as total new plant biomass generated by photosynthesis per unit 548 time (typically measured per year). Even so, the continual death and decay of plant tissue, 549 especially belowground, as well as the import and export of organic compounds to and from the

550 environment, make direct measurement of NPP difficult (Clark et al., 2001; Scurlock et al., 2002; 551 Matamala et al., 2003).

552 Because of these and other challenges in directly measuring NPP, ANPP is often used as a 553 substitute for NPP. Even measuring ANPP accurately is not trivial; however, certain difficult-to-554 measure components of ANPP (e.g., biomass consumed by herbivores or that dies and 555 decomposes during the growing season) are often assumed to be small enough to ignore (Clark et 556 al., 2001; Scurlock et al., 2002).

557 In agricultural systems, producers routinely measure yield, which in the case of biomass 558 crops, can serve as a proxy for ANPP. For some bioenergy systems in which not all aboveground 559 biomass is harvested, such as corn starch ethanol, harvest indices are available for specific sites

560 and systems (e.g., Pordesimo et al., 2004). A harvest index is the ratio of dry grain mass to total 561 dry aboveground biomass for a given crop, and it varies somewhat with local varieties,

562 conditions and management practices (Prince et al., 2001).

563 Because ANPP can be roughly approximated for both managed and unmanaged 564 ecosystems, it provides a simple way to compare ecosystems that may differ dramatically in many respects. In cases where bioenergy feedstock crops replace less intensively managed 565 ecosystems, the yield or estimated annual aboveground biomass of the feedstock crop can be 566 567 compared to the ANPP of the prior ecosystem, measured either before bioenergy system 568 implementation or on similar nearby proxy sites. Coupled with harvest indices to estimate NPP 569 based on ANPP, such comparisons can also serve as one component for calculating the effects of 570 land-use change on carbon dioxide flux. 571

572 4. Discussion

573

575

### 574 4.1. Developing and testing suite of indicators

576 These 19 indicators collectively represent how bioenergy systems may affect 577 environmental sustainability with respect to soil quality, water quality and quantity, greenhouse 578 gas concentrations, biodiversity, air quality, and productivity. Transitions from fossil-fuel based 579 energy systems to bioenergy systems can affect environmental sustainability because of increases 580 or decreases in various anthropogenic stresses, including resource exploitation; changes in land 581 use, water use, and disturbance regime; and emissions of waste, pollutants, and greenhouse 582 gases. Measured over time, this suite of indicators should reveal many of the effects of changes 583 in these stressors not only pertaining to the current state of ecosystems but also relating to their 584 resilience (Folke et al., 2004).

585 The suite of indicators presented here was selected with the goal of being useful in 586 reflecting the environmental sustainability of a wide range of bioenergy systems. Even so, it is 587 clear that particular applications may require modifications to the proposed suite of indicators as 588 discussed in Section 4.2. The range of bioenergy systems includes variation in management and 589 environmental context such as differences in feedstock choice, tillage and inputs, processing 590 pathways, past land use, climate, and soil type. The desired utility of the suite of indicators 591 across this range of systems includes the extent to which the indicators provide information as 592 expected regarding environmental effects of concern as well as whether any indicators in the 593 suite prove redundant with each other. It also includes the extent to which indicators are feasible, 594 given available resources of money, time, access, and expertise. The success of this indicator 595 suite at meeting these goals must be evaluated through field testing before it can be adopted.

Field testing consists of measuring the full suite of indicators in a set of established or pilot bioenergy systems. This set of systems should represent the range of potential production pathways and may require testing at various scales. One test with respect to feedstock production would consist of replicated pairs of experimental watersheds with each pair including a watershed that supports bioenergy production and a watershed that does not. Watersheds represent an ideal spatial resolution of focus for water quality and quantity indicators, which are most easily interpreted in the context of whole-watershed treatments.

In addition to assessing whether the suite meets goals relating to information and
 feasibility, field testing can also help in estimating variability and establishing appropriate targets
 for the suite of indicators in the context of particular bioenergy systems. By "variability" we
 mean the dispersion of an indicator's values both among the variety of bioenergy systems and

within those with similar environmental and management context. Estimates of variability are
 needed to calculate the power of statistical tests performed to compare indicators over time,
 among different bioenergy systems, or between bioenergy systems and alternative land uses or
 energy sources.

611 Targets reflect knowledge about the sustainability of bioenergy systems given possible 612 values of indicators and inform management responses to those values. Targets, along with 613 guidelines for management actions, can be part of a comprehensive set of best management 614 practices (BMPs) for bioenergy systems. Some targets take the form of thresholds or ranges, 615 where measurements below, above, or between certain points are acceptable. Other targets might 616 take the form of desired trends; for example, a target might be a continued increase in soil carbon over several years. Because the indicator suite presented here should be interpreted as an 617 618 integrated whole, targets for each indicator depend on the overall effects of bioenergy systems on 619 the environment as measured by the full suite of indicators, as well as on economic and social 620 aspects of sustainability, discussed in Section 4.4.

621 Finally, experience from field testing can also help in establishing detailed protocols for 622 measuring the values of the indicators. In this paper we have provided references to standard 623 methods for some indicators, but important details are left unspecified (e.g., frequency of 624 measurement). Establishing more detailed protocols is an iterative process that should be part of 625 field testing but should also extend into subsequent use of the suite of indicators. Standardization 626 of protocols is desirable to increase comparability among indicator values estimated from 627 different bioenergy systems. On the other hand, different situations require somewhat different 628 methods, as discussed in Section 4.2.

629 The proposed indicator suite will undoubtedly be modified over time as knowledge and 630 technology develop. As experience is gained with bioenergy systems and sustainability 631 assessments, it will likely become apparent that some indicators measure attributes that are 632 important but not changing with some bioenergy production pathways. And new indicators may 633 prove necessary to measure conditions that change in unexpected ways. It may be useful to 634 eliminate indicators in the former case and to add others in the second case in order to provide 635 more detailed information about unexpected effects of bioenergy systems. In addition, 636 advancements in technology will allow updates of the suite of environmental indicators for 637 bioenergy sustainability. Ease of measurement is one reason that certain indicators have been 638 chosen over others. More advanced and cost-effective instrumentation may allow for the 639 replacement of some indicators identified here by others that measure related environmental 640 effects more directly.

641

### 642 4.2. Adapting the suite of indicators for particular situations

643

644 The suite of 19 indicators presented here is not intended to be applied directly to 645 particular bioenergy systems and management goals. Instead, this suite is intended as a basis or 646 starting point for the selection of indicator suites for particular situations, which may require a 647 subset or expansion of this proposed indicator suite. The choice of indicators for those suites may 648 be driven by environmental context as well as cost. There are several advantages to giving 649 special weight to a standard set of indicators when selecting indictor suites for specific purposes. 650 First, to the extent that a standard suite has been field tested in a variety of conditions, 651 stakeholders can have greater confidence in their suitability for similar scenarios. Second, if sets of indicators chosen for different applications are similar, their measured values are more likely 652

to be comparable. Finally, improved coordination among those selecting indicators will improve
coherence and efficiency in certification of sustainable biomass, avoid proliferation of redundant
or nonaligned standards, and provide direction for the appropriate approach (van Dam et al.,
2008).

657 The context of particular bioenergy systems and accompanying environmental concerns 658 may suggest the selection of additional indicators beyond the 19 presented here. For example, 659 indicators that measure contamination by heavy metals may be useful in systems where sewage 660 sludge is used as fertilizer (McBride, 1995) or where bioenergy crops are expected to filter or immobilize contamination from other sources (e.g., Wu et al., 2003). Where genetically 661 662 engineered feedstocks are grown, it may be important to monitor the spread of engineered genes and their effects on ecosystems (Snow et al., 2005). Similarly, where concern exists that 663 664 feedstocks may become invasive in a given area (Barney and Ditomaso, 2008; Simberloff, 2008), 665 their presence beyond the feedstock production site should be monitored. Where feedstock 666 production is expected to exacerbate or ameliorate other biological invasions, it may be similarly important to monitor those invasive species on or near feedstock production sites. When water 667 668 for irrigation is withdrawn from deep aquifers whose discharge to surface water is too slow or distant to be captured by base flow, groundwater levels should be monitored as an additional 669 670 measure of consumptive water use.

671 By contrast, cost and management goals may require the elimination of some indicators. 672 There are large costs involved in establishing a rigorous scientific monitoring of soil quality, water quality and quantity, greenhouse gases, biodiversity, air quality, and productivity. For 673 674 example, although water indicators are important, they can be especially expensive to measure. 675 Calculating flows, concentrations, and exports may require combinations of measurements using 676 flumes or weirs, in situ instrumentation, and periodic sampling surveys, all in multiple locations 677 and with high temporal resolution (Haan et al., 1994). The costs and feasibilities of measuring 678 other indicators vary with different bioenergy systems. For example, the cost of accurately 679 estimating net Ceq emissions varies depending on whether relevant data on fossil fuel consumption and feedstock management are readily available or must be collected specifically 680 681 for indicator assessment. Similarly, the feasibility of estimating the abundance or habitat area of 682 species of special concern depends on whether such species are already identified in a given 683 system as well as the form and habit of those species.

684 In addition to adding or removing indicators to the suite, different situations and goals 685 also require modifications to the protocols used in applying indicators. For example, measuring productivity in forests requires different techniques than measuring productivity in crops. In 686 687 addition, cost constraints of efforts to estimate the suite of indicators may call for different 688 methodologies relating to tradeoffs between the cost, precision, and accuracy of specific 689 protocols. Stakeholder goals may affect protocols as well. For example, bioenergy systems are 690 often envisioned as integral parts of sustainable landscape designs (Dale et al., 2010a). 691 Consideration of landscape patterns and diversity in planning feedstock production systems may 692 result in environmental benefits such as increased biodiversity and decreased erosion and runoff pollution (Firbank, 2008; Dale et al., 2010b). To assess the success of management practices that 693 694 consider landscape design, indicators might best be applied to extents larger than individual

- 695 bioenergy operations.
- 696
- 697 4.3. Interpreting the suite of indicator measurements
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699 Indicators should be interpreted in view of baseline conditions and the particular context 700 of a proposed bioenergy system. Baseline conditions are a set of observations or data that are 701 used for comparison to new activities or for a reference case. With regard to the environmental 702 sustainability of bioenergy, baseline conditions attempt to characterize environmentally relevant 703 aspects of a situation in which a given bioenergy system had not been implemented. Ideally, a 704 comparison between indicator values and baseline conditions should reveal the marginal 705 environmental effects of a bioenergy system. Some baseline conditions can be represented by 706 initial values of indicators if measurements are taken before bioenergy operations are initiated. 707 For example, indicators that characterize land-use attributes, such as those relating to soil and 708 water, can be measured prior to bioenergy-related land-use change. As a proxy, when initial 709 values of indicators are not available, baseline conditions can be measured in areas that are 710 similar to the prior state of production land – most often at a nearby location that has similar 711 weather, topography, soils, vegetation, drainage area/hydrology, and management practices as the 712 initial conditions of the bioenergy production site. Similarly, air quality indicators, especially 713 important in relation to processing facilities such as biorefineries, can be measured before the 714 facility is brought on line or at a suitable proxy site; however, the complex regional dynamics of air pollutants such as ozone and  $PM_{2.5}$  may complicate the selection of such sites. 715

Because business-as-usual scenarios for energy are based on fossil fuels, the baseline for bioenergy sustainability should consider environmental implications of fossil fuel exploration, drilling, mining, production, transportation, and use (Gorissen et al., 2010). However, data are rarely available to determine the full environmental effects of fossil fuel systems. Even so, lifecycle analysis (LCA) for fossil fuel systems demonstrates that the environmental effects of those systems vary widely with geography and other factors (Furuholt, 1995).

722 In addition to baseline conditions, contextual variables must be used to interpret indicator 723 measurements. Contextual variables measure characteristics of the operation of a bioenergy 724 system that may affect the value of an indicator. Some contextual variables change with time but 725 are beyond the direct control of operation managers. As an example, information on rainfall 726 intensity and frequency is used to interpret measures of stream flow. Similarly, soil, water, and 727 biodiversity indicators depend on disturbance regimes including the frequency and intensity of 728 fire and floods. Some contextual variables are site characteristics that change little or not at all 729 over time (e.g., land-use history, soil texture, slope, and aspect) and thus may be measured with 730 lower frequency. Other contextual variables are aspects of land management, such as crop 731 choice, tillage intensity, frequency of burning, percentage of residue removed, and applications 732 of fertilizers, pesticides, and herbicides. For example, measures of soil nitrogen and stream 733 nitrate should be considered in the context of the amount of nitrogen fertilizer applied to the soil. 734 These management-related contextual variables can further be divided into those under the 735 control of bioenergy operation managers and those under the control of other resource managers, 736 such as farmers growing non-bioenergy crops upstream from bioenergy crops. Those variables 737 under direct control of bioenergy operation managers serve not only as contextual variables but 738 also as objects of manipulation for the application of BMPs. Table 2 lists examples of 739 management-related contextual variables with respect to each of the indicators presented. 740 As an indicator of environmental sustainability, measurement of aboveground net primary 741 productivity (ANPP) is especially important to interpret along with contextual variables. For

example, rainfall records may allow a decline in feedstock ANPP to be attributed to

vursustainable soil degradation or to drought or other conditions beyond the control of land

744 managers. Similarly, increasing ANPP may reflect increasing sustainability if accompanied by

the adoption of precision agriculture techniques or by a shift to crops or crop varieties better suited for a given site. On the other hand, such an increasing trend may reflect decreasing sustainability if accompanied by increases in fertilizer or irrigation input. As a third example, the maintenance of ANPP at relatively consistent levels in the context of disturbances such as hurricane, drought, or disease may reflect a resilient agroecosystem.

750 In response to given management practices, some indicators are likely to change in 751 favorable directions and others in unfavorable directions. Such differences represent the 752 unavoidable tradeoffs that make sustainable management challenging. To some extent, 753 determining optimal management practice depends on inherently subjective judgments on the 754 part of stakeholders regarding the importance of different indicators or the extent that options for 755 potential environmental benefits should be maintained over time. A multivariate analysis of the 756 19 indicators' values will provide a basis for stakeholders to discuss characteristics of 757 environmentally sustainable bioenergy systems. Sustainability polygons (also known as cobweb 758 polygons, star plots, or radar charts) represent one method for visualizing the measured values of 759 suites of indicators as multivariate observations (e.g., Gomez et al., 1996; de Vries et al., 2010).

760

762

#### 761 4.4. Economic and social sustainability

763 Indicators of environmental sustainability also provide information about economic and 764 social sustainability, because economies and societies rely on the continued provision of ecosystem services, defined as the benefits people obtain from ecosystems (MEA, 2005). The 765 766 indicators of environmental sustainability identified here relate to the provisioning, regulating, 767 cultural, and supporting ecosystem services (MEA, 2005) that can be enhanced or degraded by 768 bioenergy systems. However, because sustainable economies and societies rely on conditions 769 other than the provision of ecosystem services, indicators of social and economic sustainability 770 are needed in addition to the indicators of environmental sustainability proposed in this paper 771 (Niemi and McDonald, 2004). Developing comprehensive suites of sustainability indicators for 772 bioenergy is the goal of the Roundtable on Sustainable Biofuels (RSB, 2010), the Global 773 Bioenergy Partnership (GBEP, 2010), and other national and international organizations. The 774 current paper strives to support those efforts by presenting a short list of environmental 775 indicators that can be used to evaluate bioenergy systems.

776

## 777 5. Conclusion

778

779 We identify a suite of 19 indicators in six categories to measure the environmental 780 sustainability of bioenergy systems. The suite is intended to be a practical toolset for capturing 781 key environmental effects of bioenergy across a range of bioenergy systems, including different 782 pathways, locations, and management practices. To evaluate the hypothesis that the suite meets 783 this goal, and also to help measure variability and establish appropriate targets, the suite should 784 be field tested in systems spanning a wide variety of conditions. If the hypothesis is confirmed, 785 the suite can be implemented more broadly, modified as necessary for particular contexts. This 786 broader implementation will further two goals. First, it will help stakeholders judge the relative 787 environmental sustainability of different bioenergy systems, including the question of which 788 feedstocks, management practices, and post-production processes are appropriate for different 789 locations as well as the question of how bioenergy systems compare with alternative energy 790 systems. Second, it will help provide an empirical foundation for indicators designed to assess

environmental sustainability based on the predicted effects of management practices, such as 791 792 many of the indicators proposed for use in certifying sustainable bioenergy systems (e.g., GBEP, 793 2010; RSB, 2010).

794

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- 1176Table 1. Criteria for selection of useful environmental indicators. Adapted from Dale and Beyeler1177(2001).
- Are easily measured
- Are sensitive to stresses on system
- Respond to stress in a predictable manner
- Are anticipatory: signify an impending change in the environmental system
- Predict changes that can be averted by management actions
- Are integrative: the full suite of indicators provides a measure of coverage of the key gradients across the environmental systems (e.g., soils, vegetation types, temperature, etc.)
- Have a known response to natural disturbances, anthropogenic stresses, and changes over time
- Have known variability/spread in response to given environmental changes

- Table 2. List of recommended environmental indicators for bioenergy sustainability, along with associated management pressures and environmental effects expected to be captured by each
- indicator.

Category	Indicator	Units	Related management pressures	Potential related environmental effects	Reference that discusses methods used to collect data
Soil quality	1. Total organic carbon (TOC)	Mg/ha	Crop choice, tillage	Climate change, N mineralization, humification, water holding capacity, infiltration, CEC	Doran and Jones, 1996
	2. Total nitrogen (N)	Mg/ha	Crop choice, tillage, N fertilizer application, harvesting practices	Eutrophication potential, N availability	Bremner and Mulvaney, 1982
	3. Extractable phosphorus (P)	Mg/ha	Crop choice, tillage, P fertilizer application, harvesting practices	Eutrophication potential, P availability	Olsen et al., 1954; Mehlich, 1984
	4. Bulk density	g/cm <sup>3</sup>	Harvesting practices, tillage, crop choice	Water holding capacity, infiltration, crop nutrient availability	Doran and Jones, 1996
Water quality and quantity	5. Nitrate concentration in streams (and export)	concentration: mg/L; export: kg/ha/yr	Crop choice, % of residue harvested, tillage, N fertilizer application	Eutrophication, hypoxia, potability	Eaton et al., 2005
	6. Total phosphorus (P) concentration in streams (and export)	concentration: mg/L; export: kg/ha/yr	Crop choice, % of residue harvested, tillage, P fertilizer application	Eutrophication, hypoxia	Eaton et al., 2005
	7. Suspended sediment concentration in streams (and export)	concentration: mg/L; export: kg/ha/yr	Crop choice, % of residue harvested, tillage	Benthic habitat degradation through siltation, clogging of gills and filters	Eaton et al., 2005
	8. Herbicide concentration in streams (and export)	concentration: mg/L; export: kg/ha/yr	Crop choice, herbicide application, tillage	Habitat degradation through toxicity, potability	Eaton et al., 2005
	9. Peak storm flow	L/s	Crop choice, % of residue harvested, tillage	Erosion, sediment loading, infiltration	Buchanan and Somers, 1969
	10. Minimum base flow	L/s	Crop choice, % reside harvested, tillage	Habitat degradation, lack of dissolved oxygen	Buchanan and Somers, 1969

	11. Consumptive water use (incorporates base flow)	feedstock production: m <sup>3</sup> /ha/day; biorefinery: m <sup>3</sup> /day	Crop choice, irrigation practices, downstream biomass processing	Availability of water for other uses	Feedstock production: calculated from flow measurements. Biorefineries: reported total water withdrawn used as proxy.
Greenhouse gases	12. $CO_2$ equivalent emissions ( $CO_2$ and $N_2O$ )	kgC <sub>eq</sub> /GJ	N fertilizer production and use, crop choice, tillage, liming, fossil fuel use throughout supply chains	Climate change, plant growth	Spreadsheet models (e.g., GREET; Wang, 2002), with various submodels.
Biodiversity	13. Presence of taxa of special concern	Presence	Crop choice, regional land uses, management practices	Biodiversity	Various methods exist depending on taxa selected.
	14. Habitat area of taxa of special concern	ha	Crop choice, regional land uses	Biodiversity	Various methods exist depending on taxa selected; for one approach see: Turlure et al., 2010.
Air quality	15. Tropospheric ozone	ppb	Fossil fuel use in production and processing, quality and mode of combustion of biofuel	Human health, plant health	Combination of sources and methods necessary, for example: EPA Mobile Source Observation Database, Community Multiscale Air Quality model (for example: Appel et al., 2007), reports from biorefineries, collation of vehicle use with emissions data per fuel type (for example: Gaffney and Marley, 2009).
	16. Carbon monoxide	ppm	Fossil fuel use in production and processing, mode of biofuel combustion	Human health	
	17. Total particulate matter less than 2.5µm diameter (PM <sub>2.5</sub> )	µg/m³	N fertilizer application, fossil fuel use in production and processing, mode of biofuel combustion	Visibility, human health	
	18. Total particulate matter less than 10μm diameter (PM <sub>10</sub> )	µg/m³	Fossil fuel use in production and processing, other agricultural activities, solid biomass combustion	Visibility, human health	
Productivity	19. Aboveground net primary productivity (ANPP) / Yield	gC/m²/year	Crop choice, management practices	Climate change, soil fertility, cycling of carbon and other nutrients	Grasslands: Scurlock et al., 2002. Forests: Clark et al., 2001.